## SOUTHEAST SWCD TECHNICAL SUPPORT JPB

## FINANCIAL STATEMENTS

## YEAR ENDED JUNE 30, 2022

## SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA TABLE OF CONTENTS JUNE 30, 2022

INTRODUCTORY SECTION	Page
Organization	1
FINANCIAL SECTION	
Independent Auditor's Report	2
BASIC FINANCIAL STATEMENTS	
General Fund Balance Sheet and Governmental Activities - Statement of Net Position	5
General Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and Governmental Activities - Statement of Activities	6
Notes to the Financial Statements	7
REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule - General Fund	22
Schedule of Contributions	23
Schedule of Proportionate Share of Net Pension Liability	23
Notes to the Required Supplementary Information	24
REPORTS RELATED TO GOVERNMENT AUDITING STANDARDS	
Independent Auditor's Report on Minnesota Legal Compliance	26
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	27
Schedule of Findings and Recommendations	29

## SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA ORGANIZATION JUNE 30, 2022

TITLE	NAME	TERM EXPIRES
Chair	Paul Uecker	6/30/2023
Vice-Chair	Bill Rowekamp	6/30/2023
Treasurer	Ed McNamara	6/30/2023

CERTIFIED PUBLIC ACCOUNTANTS

PETERSON COMPANY LTD.

## **INDEPENDENT AUDITOR'S REPORT**

Board of Supervisors Southeast SWCD Technical Support JPB Goodhue, Minnesota

#### **Report on the Audit of the Financial Statements**

#### Opinion

We have audited the financial statements of the governmental activities and the General Fund of Southeast SWCD Technical Support JPB, as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the governmental activities and the General Fund of Southeast SWCD Technical Support JPB, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Southeast SWCD Technical Support JPB and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Southeast SWCD Technical Support JPB's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Southeast SWCD Technical Support JPB's ability to continue as a going concern for one year after the date that the financial statements are issued.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Southeast SWCD Technical Support JPB's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Southeast SWCD Technical Support JPB's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Other Matters

## Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Although not a part of the basic financial statements, such missing information, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule on page 22, the defined benefit pension plan schedules on page 23, and the notes to the required supplementary information on pages 24 and 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Southeast SWCD Technical Support JPB's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2022, on our consideration of Southeast SWCD Technical Support JPB's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial report over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Southeast SWCD Technical Support JPB's internal control over financial reporting and compliance.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

December 26, 2022

## SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA GENERAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES -STATEMENT OF NET POSITION

JUNE 30, 2022

	General Fund Adj		Adjustments		vernmental activities	
ASSETS	¢	045 440	۴		۴	045 440
Cash Assounts Bassivables	\$	615,449	\$	-	\$	615,449
Accounts Receivables Due From Governments		5,537		-		5,537
Prepaid Items		45,524 6,572		-		45,524 6,572
Capital Assets:		0,572		-		0,572
Property and Equipment, net		_		39,259		39,259
Total Assets		673,082		39,259	-	712,341
		010,002		00,200		112,011
DEFERRED OUTFLOWS OF RESOURCES						
Defined Benefit Pension Plan		-		186,733		186,733
COMBINED ASSETS AND DEFERRED						
OUTFLOWS OF RESOURCES	\$	673,082	\$	225,992	\$	899,074
LIABILITIES						
Current Liabilities:						
Accounts Payable	\$	27,783	\$	-	\$	27,783
Accrued Wages		15,272		-		15,272
Unearned Revenue		406,944		-		406,944
Lease Liability		-		10,221		10,221
Long-term Liabilities:						
Lease Liability		-		23,160		23,160
Net Pension Liability		-		226,334		226,334
Compensated Absences		-		39,276		39,276
Total Liabilities		449,999		298,991		748,990
DEFERRED INFLOWS OF RESOURCES						
Defined Benefit Pension Plan		-		213,019		213,019
COMBINED LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	\$	449,999	\$	512,010	\$	962,009
INFLOWS OF RESOURCES	φ	449,999	φ	312,010	φ	902,009
FUND BALANCE/NET POSITION Fund Balance:						
Nonspendable - Prepaid Items	\$	6,572	\$	(6,572)	\$	-
Unassigned		216,511		(216,511)		-
Total Fund Balance	\$	223,083	\$	(223,083)	\$	-
Net Position:						
Investments in Capital Assets			\$	39,259	\$	39,259
Unrestricted				(102,194)		(102,194)
Total Net Position			\$	(62,935)	\$	(62,935)

See accompanying Notes to the Financial Statements.

## SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE AND GOVERNMENTAL ACTIVITIES - STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2022

	General Fund				Governmenta Activities	
REVENUES				<u> </u>		
Intergovernmental	\$	811,606	\$	-	\$	811,606
Interest Earnings		1,328		-		1,328
Total Revenues		812,934		-		812,934
EXPENDITURES/EXPENSES						
Conservation:						
Current		749,888		(8,567)		741,321
Capital Outlay		40,588		(40,588)		-
Total Expenditures/Expenses		790,476		(49,155)		741,321
Excess of Revenues Over/Under Expenditures		22,458		49,155		71,613
Other Financing Sources:						
Initial Lease Proceeds		40,588		(40,588)		-
Total Financing Sources		40,588		(40,588)		-
NET CHANGE IN FUND BALANCE		63,046		8,567		71,613
Fund Balance/Net Position - Beginning of Year		160,037		(294,585)		(134,548)
FUND BALANCE/NET POSITION - END OF YEAR	\$	223,083	\$	(286,018)	\$	(62,935)

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Southeast SWCD Technical Support JPB (the JPB) have been prepared in accordance with generally accepted accounting principles (GAAP) for the year ended June 30, 2022. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The significant accounting policies used by the JPB are discussed below.

#### Financial Reporting Entity

The Southeast SWCD Technical Support JPB is organized under the provisions of Minnesota Statutes Chapter 103C. The JPB is governed by a Board of Supervisors composed of one member from each of the participating Soil and Water Conservation Districts.

The purpose of the JPB is to assist land occupiers in applying practices for the conservation of soil and water resources. These practices are intended to control wind and water erosion, pollution of lakes and streams, and damage to wetlands and wildlife habitats.

As required by generally accepted accounting principles, consideration has been given to other organizations that should be included in the JPB's financial statements for which the nature and significance of their relationship with the JPB are such that exclusion would cause the JPB's financial statements to be misleading or incomplete. There are no organizations that should be presented with the JPB.

#### **Basic Financial Statements**

Basic financial statements include information on the JPB's activities as a whole and information on the individual fund of the JPB. These separate presentations are reported in different columns. Each of the statements starts with a column of information based on activities of the General Fund and reconciles it to a column that reports the "governmental activities" of the JPB as a whole.

#### Measurement Focus and Basis of Accounting

The governmental activities are reported using the economic resources measurement focus and the accrual basis of accounting, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The JPB's net position is reported as restricted and unrestricted. The statement of activities demonstrates the degree to which the expenses of the JPB are offset by revenues.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. The JPB considers all revenues to be available if they are collected within 60 days after the end of the current period. Charges for services and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources, when applicable.

When both restricted and unrestricted resources are available for use, it is the JPB's policy to use restricted resources first, then unrestricted resources as they are needed.

## Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance

<u>Cash</u>

Cash consists of a checking account.

#### Accounts Receivables and Due from Other Governments

Receivables are collectible within one year. The financial statements contain no allowance for uncollectible accounts. Uncollectible accounts due for receivables are recognized as bad debts at the time information becomes available that indicates the particular receivable is uncollectible. These amounts are not considered to be material in relation to the financial position or operations of the fund.

Due from other governments are recorded for state, county, and local grant amounts that were received after year-end and all eligibility requirements have been met.

#### Prepaid Items

Prepaid items are for items that will provide future benefit over the next twelve months.

#### Capital Assets

The cost of property and equipment is depreciated over the estimated useful life of the related assets. Depreciation is computed on the straight-line method. For the purpose of computing depreciation, the useful life for Machinery, Equipment and Vehicles are 5 years. The JPB uses the threshold of \$1,000 for capitalizing assets purchased.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance (Continued)

#### <u>Leases</u>

The JPB determines if an arrangement is a lease at inception. Leases are included in right-to-use assets and lease liabilities in the statement of net position.

Right-to-use assets represent the JPB's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Right-to-use assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Right-to-use assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Lease liabilities represent the JPB's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term.

The lease term may include options to extend or terminate the lease when it is reasonably certain that the JPB will exercise that option.

The JPB has recognized payments for short-term leases with a lease term of 12 months or less as expenses as incurred, and these leases are not included as lease liabilities or right-to-use assets on the statement of net position.

The JPB accounts for contracts containing both lease and nonlease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and nonlease components, and it is impractical to estimate the price of such components, the JPB treats the components as a single lease unit.

#### Unearned Revenue

Unearned revenue is recorded for amounts of state, county, and local grants received prior to satisfying all eligibility requirements imposed by the providers.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance (Continued)

#### **Compensated Absences**

Under the JPB's personnel policies, employees are granted vacation and sick leave pay in varying amounts based on their length of service. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements, and are payable with expendable available resources.

Payments for vacation and sick leave pay will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave pay liabilities at June 20, 2022 are determined on the basis of current salary rates and include salary related payments.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Deferred Outflows of Resources**

The financial statements for the JPB contain deferred outflows of resources. A deferred outflow of resources represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The JPB has one type of deferred outflow which is pension related.

#### **Deferred Inflows of Resources**

The financial statements for the JPB contain deferred inflows of resources. A deferred inflow of resources represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The JPB has one type of deferred inflow which is pension related.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance (Continued)

#### Fund Balance

In the fund financial statements, governmental funds report components of fund balance to provide information about fund balance availability for appropriation. Nonspendable fund balance represents amounts that are inherently nonspendable or assets that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts available for appropriation but intended for a specific use and is legally restricted by outside parties (statute, grantors, bond agreements, etc.). Committed fund balance represents constraints on spending that the government imposes upon itself by a high-level formal action prior to the close of the fiscal period. Assigned fund balance represents resources intended for spending for a purpose set by the government body itself or by some person or government body delegated to exercise such authority in accordance with the policy established by the Board. Unassigned fund balance is the residual classification for the JPB's General Fund and includes all spendable amounts not contained in the other classifications.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the JPB's policy to use restricted first, then the unrestricted fund balance. When an expenditure is incurred for purposes for which committed, assigned, and unassigned fund balance amounts are available, it is the JPB's policy to use committed first, then assigned, and finally unassigned fund balance amounts.

#### Net Position

Net position represents the difference between assets, deferred outflows, liabilities, and deferred inflows in the government-wide statement of net position. Net investments in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statements when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Unrestricted net position is the residual classification for the Governmental Activities Fund and includes all spendable amounts not contained in the other classifications.

#### Explanation of Adjustments Column in Statements

<u>Capital Assets</u>: In the Statement of Net Position and Governmental Fund Balance Sheet, an adjustment is made if the JPB has capital assets. This adjustment equals the net book balance of capitalized assets as of the report date and reconciles to the amount reported in Note 3 on Capital Assets.

<u>Long-Term Liabilities</u>: In the Statement of Net Position and Governmental Fund Balance Sheet, an adjustment is made to reflect the total Compensated Absences, Lease Liability, and Net Pension Liability the JPB has as of the report date. See Note 5 on Long-Term Liabilities.

<u>Depreciation, Net Pension Expense and Change in Compensated Absences for the year</u>: In the Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance, the adjustment equals the total depreciation and amortization for the year reported, plus or minus the net pension expense and the change in compensated absences between the reporting year and the previous year.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Adoption of New Accounting Standards

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, Leases. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

The JPB adopted the requirement of the guidance effective July 1, 2021, and has applied the provisions of this standard to the beginning of the period of adoption.

#### NOTE 2 – DEPOSITS

Minnesota Statutes §§118A.02 and 118A.04 authorize the JPB to designate a depository for public funds and to invest in Certificates of Deposit.

#### Custodial Credit Risk - Deposits

In the case of deposits, custodial credit risk is the risk that in the event of a financial institution failure, the JPB's deposits may not be returned to it. The JPB does not have a deposit policy for custodial credit risk and follows Minnesota Statutes for deposits.

Minnesota Statute §118A.03 requires that all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledge must equal 110% of the deposits not covered by insurance or corporate surety bonds. Authorized collateral includes: U.S. government treasury bills, notes, or bonds; issues of U.S. government agency; general obligations of a state or local government rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and time deposits insured by a federal agency. Minnesota Statutes require securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

As of June 30, 2022, the JPB's deposits were not exposed to custodial credit risk.

## **NOTE 3 – CAPITAL ASSETS**

	В	eginning	Addition		Addition		Addition		Del	etion	 Ending
Equipment	\$	244,818	\$	-	\$	-	\$ 244,818				
Right-of-use asset		-		40,588		-	 40,588				
Total Capital Assets		244,818					 285,406				
Less: Accumulated Depreciation		221,697		15,178		-	236,875				
Less: Accumulated Amortization		-		9,272		-	 9,272				
Total Depreciation/Amortization		221,697					246,147				
Net Capital Assets	\$	23,121					\$ 39,259				

Capital assets activity for the year ended June 30, 2022, was as follows:

Current year depreciation is \$15,178 and amortization is \$9,272.

#### **NOTE 4 – UNEARNED REVENUE**

Unearned revenue represents unearned advances from the Minnesota Board of Water and Soil Resources (BWSR) for administrative service grants and for the cost-share program. Revenues will be recognized when the related program expenditures are recorded. Unearned revenue for the year ended June 30, 2022, consisted of the following: NPEA Grants \$53,680; Enhanced Shared Services \$119,908; Technical Training and Certification \$4,050; BWSR Feedlot \$229,306; Total \$406,944.

#### NOTE 5 – LONG-TERM LIABILITIES

#### Lease Liability

On July 1, 2021, the JPB entered into three leases totaling \$40,588 for office spaces. The leases are all annual leases with the JPB planning to continue to lease the office spaces through September 2027. Payments on the agreements are due at various terms and commenced in July 2021 with varying interest rates that were all less than 1% annually. The interest rates were based on the daily treasury report rate for January 2021, February 2021, and September 2021.

## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

#### **Minimum Debt Payments**

Minimum annual principal and interest payments required for the lease liability is as follows:

	Lease Liability				
Year Ending June 30,	Principal	Int	erest		
2023	\$ 10,222	\$	119		
2024	8,449		82		
2025	6,620		50		
2026	3,227		24		
2027	3,240		10		
2028	1,623		-		
Total	\$ 33,381	\$	285		
Current Portion of Lease Liability	\$ 10,221				
Non-Current Portion of Lease Liability	23,160				
Total	\$ 33,381				

#### Vacation and Sick Leave Pay

Vacation leave accrual varies from 4 to 7 hours per pay period. Sick leave accrual is 4 hours per pay period. The limit on the accumulation of vacation leave is 200 hours and the limit on the accumulation of sick leave is 960 hours. Upon termination of employment from the JPB, employees who have completed probationary period are paid accrued vacation leave and 60 percent of their accrued sick leave up to \$3,500.

#### Compensated Absences Payable

The amount of the estimated obligation at June 30, 2022 was \$39,276. The JPB's General Fund finances compensated absences when employees terminate their employment from the JPB.

#### Changes in Long-Term Debt

The following is a summary of changes in the JPB's long-term liabilities for the year ended June 30, 2022:

	B	eginning	Increases		Increases Decreases		Ending	
Lease Liability	\$	-	\$	40,588	\$	7,207	\$	33,381
Net Pension Liability		299,773		-		73,439		226,334
Compensated Absences		43,452		-		4,176		39,276
Total	\$	343,225	\$	40,588	\$	84,822	\$	298,991

The current portion of the lease liability as of June 30, 2022, was \$10,221.

#### NOTE 6 – RISK MANAGEMENT

The JPB is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; workers' compensation claims; or natural disasters. The JPB has entered into an agreement with the Minnesota Counties Intergovernmental Trust (MCIT) to cover its liabilities for workers compensation and property and casualty. For other risks, the JPB carries commercial insurance. There were no significant reductions of insurance coverage from the prior year. There have been no settlements in excess of the JPB's insurance coverage for any of the past three years.

#### NOTE 7 – DEFINED BENEFIT PENSION PLAN

#### Plan Description

The JPB participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

The General Employees Retirement Plan covers certain full-time and part-time employees of the JPB. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

## NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### **Benefits Provided (Continued)**

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of June 30 before the effective date of the increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### **Contributions**

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2022 and the JPB was required to contribute 7.50 percent for Coordinated Plan members. The JPB's contributions to the General Employees Fund for the year ended June 30, 2022, were \$29,505. The JPB's contributions were equal to the required contributions as set by state statute.

#### Pension Costs

At June 30, 2022, the JPB reported a liability of \$226,334 for its proportionate share of the General Employees Fund's net pension liability. The JPB's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the JPB totaled \$6,960.

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The JPB's proportionate share of the net pension liability was based on the JPB's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The JPB's proportionate share was .0053 percent at the end of the measurement period and .0050 percent for the beginning of the period.

## NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Pension Costs (Continued)

JPB's proportionate share of the net pension liability	\$ 226,334
State of Minnesota's proportionate share of the net pension liability associated with the JPB	 6,960
Total	\$ 233,294

For the year ended June 30, 2022, the JPB recognized a pension credit of \$21,634 for its proportionate share of the General Employees Plan's pension expense. In addition, the JPB recognized \$562 as grant revenue for its proportionate share of the State of Minnesota's pension expense for the annual \$16 million contribution.

At June 30, 2022, the JPB reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of		_	Deferred nflows of
	Re	esources	Re	esources
Differences between expected and actual	•	0.400		
economic experience	\$	2,438	\$	6,808
Changes in actuarial assumptions		138,195		4,694
Net collective difference between projected and actual investment earnings		-		201,517
Changes in Proportion		16,595		-
Contributions paid to PERA subsequent to				
the measurement date		29,505		_
Total	\$	186,733	\$	213,019

## NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Pension Costs (Continued)

The \$29,505 reported as deferred outflows of resources related to pensions resulting from JPB contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	Pension Exper	nse Amount
2023	\$	(4,804)
2024		2,343
2025		1,263
2026		(54,593)

#### Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (%)	Long-Term Expected Real Rate of Return (%)
	·····9·····(···/	
Domestic Equity	33.5	5.10
International Equity	16.5	5.30
Fixed Income	25.0	0.75
Private Markets	25.0	5.90
Total	100.00	

#### Actuarial Methods and Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entryage normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

## NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

## Actuarial Methods and Assumptions (Continued)

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.0 percent after 29 years of service and 6.0 percent per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent fouryear experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

#### Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Pension Liability Sensitivity

The following presents the JPB's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the JPB's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease in Discount		0	Current Discount		ncrease in iscount
	Rate	e (5.50%)	Rate (6.50%)		Rat	e (7.50%)
JPB's proportionate share of the GERF net						
pension liability:	\$	461,605	\$	226,334	\$	33,279

## NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <u>www.mnpera.org</u>.

## NOTE 8 – COMMITMENTS AND CONTINGENT LIABILITIES

The JPB is not aware of any existing or pending lawsuits, claims or other actions in which the JPB is a defendant.

#### **NOTE 9 – SUBSEQUENT EVENTS**

The JPB has evaluated events and transactions for potential recognition or disclosure through December 26, 2022, the date the financial statements were available to be issued.

#### NOTE 10 – RECONCILIATION OF FUND BALANCE TO NET POSITION

Governmental Fund Balance, July 1	\$ 160,037
Plus: Excess of Revenues Over Expenditures	 63,046
Governmental Fund Balance, June 30	\$ 223,083
Adjustments from Fund Balance to Net Position:	
Plus: Capital Assets	\$ 39,259
Plus: Deferred Outflows of Resources	186,733
Less: Short-Term Liabilities	(10,221)
Less: Long-Term Liabilities	(288,770)
Less: Deferred Inflows of Resources	(213,019)
Net Position	\$ (62,935)

## NOTE 11 - RECONCILIATION OF CHANGE IN FUND BALANCE TO CHANGE IN NET POSITION

Change in Fund Balance	\$ 63,046
Pension Credit, Net	21,634
Principal payments on lease liablity	7,207
Right-of-use asset amortization	(9,272)
The cost of capital assets are allocated over the capital assets' useful life at the government-wide level.	(15,178)
In the statement of activities certain operating expenses including compensated absences are measured by the amounts earned.	 4,176
Change in Net Position	\$ 71,613

## SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED JUNE 30, 2022

	Original/ Final Budget Actual			Variance With Final Budget		
REVENUES						
Intergovernmental:						
Federal	\$ 200,00		,	\$ (35,424)		
Local	33,00		36,521	3,521		
State Grants	1,192,94		610,509	(582,431)		
Total Intergovernmental	1,425,94	0	811,606	(614,334)		
Interest Earnings	3,00	0	1,328	(1,672)		
Total Revenues	1,428,94	0	812,934	(616,006)		
EXPENDITURES						
District Operations:						
Personnel Services	504,49	4	508,154	(3,660)		
Other Services and Charges	53,52	3	38,780	14,743		
Capital Outlay		-	40,588	(40,588)		
Total District Operations	558,01	7	587,522	(29,505)		
Project Expenditures:						
Federal	100,00	0	55,683	44,317		
State	634,28	6	147,271	487,015		
Total Project Expenditures	734,28	6	202,954	531,332		
Total Expenditures	1,292,30	3	790,476	501,827		
Excess of Revenues Over/Under Expenditures	136,63	7	22,458	(114,179)		
Other Financing Sources						
Initial Lease Proceeds		-	40,588	40,588		
Total Financing Sources			40,588	40,588		
NET CHANGE IN FUND BALANCE	136,63	7	63,046	(73,591)		
Fund Balance - Beginning of Year	160,03	7	160,037			
FUND BALANCE - END OF YEAR	\$ 296,67	4\$	223,083	\$ (73,591)		

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB GOODHUE, MINNESOTA

#### SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES RETIREMENT FUND JUNE 30, 2022

Fiscal Year Ending	R	tatutorily Required htributions (a)	in F the R	ntributions Relation to Statutorily Required ntributions (b)	D	ntribution eficiency Excess) (a-b)	Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
2015	\$	16,737	\$	16,737	\$	-	\$ 227,172	7.37%
2016		17,772		17,772		-	236,954	7.50%
2017		23,099		23,099		-	307,987	7.50%
2018		24,744		24,744		-	329,917	7.50%
2019		25,975		25,975		-	346,336	7.50%
2020		26,774		26,774		-	356,987	7.50%
2021		28,634		28,634		-	381,780	7.50%
2022		29,505		29,505		-	393,398	7.50%

\* This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each year-end were determined June 30.

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
GENERAL EMPLOYEES RETIREMENT FUND
JUNE 30, 2022

						Employer's	
			State's			Proportionate	
			Proportionate			Share of the	
		Employer's	Share of the			Net Pension	Plan Fiduciary
		Proportionate	Net Pension			Liability	Net Position
	Employer's	Share of the	Liability			(Asset) as a	as a
	Proportion of	Net Pension	Associated			Percentage of	Percentage of
	Net Pension	Liability	with the		Covered	Covered	the Total
Fiscal Year	Liability	(Asset)	District	Total	Payroll	Payroll	Pension
Ending	(Asset)	(a)	(b)	(a+b)	(c)	((a+b)/c)	Liability
2015	0.0042%	\$ 197,295	\$-	\$ 197,295	\$ 218,865	90.14%	78.70%
2016	0.0039%	202,118	-	202,118	227,172	88.97%	78.19%
2017	0.0038%	308,541	4,082	312,623	236,954	131.93%	68.90%
2018	0.0048%	306,429	3,838	310,267	307,987	100.74%	75.90%
2019	0.0049%	271,832	8,986	280,818	329,917	85.12%	79.50%
2020	0.0049%	270,910	8,333	279,243	346,336	80.63%	80.20%
2021	0.0050%	299,773	9,326	309,099	356,987	86.59%	79.06%
2022	0.0053%	226,334	6,960	233,294	381,780	61.11%	87.00%

\* This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each fiscal year were determined June 30 of prior year.

See accompanying Notes to the Required Supplementary Information.

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2022

#### NOTE 1 – CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the measurement period ended June 30, 2021:

2021 -

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

#### 2020 -

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for year 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent Joint & Survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent Joint & Survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality projection scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members. The revised CSA loads are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability and 3.00 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent per year for all future years. The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter.

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) JUNE 30, 2022

# NOTE 1 – CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS (CONTINUED)

2021 - There were no changes in plan provisions since the previous valuation.

2020 - Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023 and 0.00 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Each fall, the Board of Supervisors adopts an annual budget for the following year for the General Fund. Any modifications in the adopted budget can be made upon request of and approval by the Board of Supervisors. All annual appropriations lapse at fiscal year-end. Legal budgetary control is at the fund level.

## **PETERSON COMPANY LTD.** CERTIFIED PUBLIC ACCOUNTANTS

## INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Board of Supervisors Southeast SWCD Technical Support JPB Goodhue, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of Southeast SWCD Technical Support JPB as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Southeast SWCD Technical Support JPB's basic financial statements, and have issued our report thereon dated December 26, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the Southeast SWCD Technical Support JPB failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions,* promulgated by the State Auditor pursuant to Minnesota Statutes §6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures; other matters may have come to our attention regarding the Southeast SWCD Technical Support JPB's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

December 26, 2022

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Southeast SWCD Technical Support JPB Goodhue, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of Southeast SWCD Technical Support JPB as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Southeast SWCD Technical Support JPB's basic financial statements, and have issued our report thereon dated December 26, 2022.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southeast SWCD Technical Support JPB's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Southeast SWCD Technical Support JPB's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Southeast SWCD Technical Support JPB's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Southeast SWCD Technical Support JPB's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Recommendations as items 2022-001, 2022-002, and 2022-003, that we consider to be material weaknesses.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Southeast SWCD Technical Support JPB's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Southeast SWCD Technical Support JPB's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the JPB's responses to the internal control findings identified in our audit and described in the accompanying Schedule of Findings and Responses. Southeast SWCD Technical Support JPB's responses were not subjected to the other auditing procedures applied in the audit of the financial statements, and, accordingly, we express no opinion on the responses.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

Peterson Company Ltd Waconia, Minnesota

December 26, 2022

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB SCHEDULE OF FINDINGS AND RECOMMENDATIONS JUNE 30, 2022

#### 2022-001: Segregation of Duties

**Criteria**: Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, has physical access to the related assets, and has responsibility or authority to record the transaction.

Condition and Context: Substantially all accounting procedures are performed by one person.

Cause: This condition is common to organizations of this size due to the limited number of staff.

**Effect**: The lack of an ideal segregation of duties subjects the JPB to a higher risk that errors or fraud could occur and not be detected in a timely manner.

**Recommendation**: Any modification of internal controls in this area must be viewed from a cost/benefit perspective.

**Management Response**: The JPB has adequate policies and procedures in place to compensate for the lack of segregation of duties, including having all disbursements approved by the Board of Supervisors.

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB SCHEDULE OF FINDINGS AND RECOMMENDATIONS (CONTINUED) JUNE 30, 2022

#### 2022-002: Financial Statement Presentation

**Criteria**: The JPB's management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation of the financial statements in accordance with generally accepted accounting principles.

**Condition and Context**: As part of the audit, management requested us to prepare a draft of the financial statements, including the related notes to the financial statements. Management has accepted responsibility for the financial statements and reviewed them.

**Cause**: The JPB has a limited number of personnel with financial reporting experience.

**Effect**: The design of the controls over the financial reporting process would affect the ability of the JPB to report its financial data consistently with the assertions of the management in the financial statements.

**Recommendation**: We recommend that the JPB be aware of the requirements for fair presentation of the financial statements in accordance with the generally accepted accounting principles. Should the JPB elect, based upon an analysis of costs and benefits, to establish the full oversight of the financial statement preparation of an appropriate level, we suggest management establish effective review policies and procedures including but not limited to the following: reconciling general ledger amounts to the draft financial statements; review of all supporting documentation and explanations for journal entries proposed by us; complete the disclosure checklist; review and approval of schedules and calculations supporting the amounts included in the notes to the financial statements; apply analytic procedures to the draft financial statements; and perform other procedures considered necessary by management.

**Management Response**: The JPB understands that this is required communications for the preparation of the financial statements.

#### SOUTHEAST SWCD TECHNICAL SUPPORT JPB SCHEDULE OF FINDINGS AND RECOMMENDATIONS (CONTINUED) JUNE 30, 2022

#### 2022-003: Audit Adjustments

**Criteria**: The JPB's management is responsible for establishing and maintaining internal controls for the proper recording of all the JPB's accounting transactions, including account coding, reporting of accruals, and net position.

**Condition and Context**: As part of the audit, we proposed material adjustments and reclassified transactions to the proper accounts for preparing note disclosures. Management has reviewed and approved the audit adjustments.

**Cause**: The JPB has a limited number of personnel with financial reporting experience.

**Effect**: The design of the internal controls over recording transactions and year-end accruals limits the ability of the JPB to provide accurate accrual basis financial information.

**Recommendation**: We recommend that District management be constantly aware of all procedures and processes involved in recording transactions, accruals, and reclassifications and develop internal control policies to ensure proper recording of these items.

Management Response: The JPB will continue to work at eliminating the need for audit adjustments.